

MEETING GO 33-20-24

STANDING COMMITTEE ON GOVERNMENT OPERATION

TUESDAY, DECEMBER 3, 2024 DET'ANCHOGH KŲÉ - EAGLE ROOM / ZOOM 1:30 PM

AGENDA

- 1. Call to Order
- 2. Prayer
- 3. Review and Adoption of Agenda
- 4. Declarations of Conflict of Interest
- 5. Public Matters:
 - a. Public Briefing with Naka Power
- 6. In-camera Matters:

Committee Business

- a. Debrief
- b. Committee Workplan
- 7. New Business
- 8. Deferred Business
- 9. Date and Time of Next Meeting: Monday, December 9, 2024, 10:30 a.m.
- 10. Adjournment





STANDING COMMITTEE ON GOVERNMENT OPERATIONS

Darrell Beaulieu & Jay Massie

December 3, 2024





PURPOSE

We are here to share our unique perspective on the state of energy in the NWT.

We see ourselves as a key player in helping the NWT achieve its ambitious goals.

We will propose solutions to help foster a collaborative environment focused on **economic development**, **Indigenous ownership**, and **the future of energy in the NWT**.



Standing Committee on Government Operations

OUR COMPANY

Operating in NWT for **70 YEARS**

Award-winning partnership for almost 40 YEARS

One of Canada's **FIRST** Indigenous-owned electric utilities

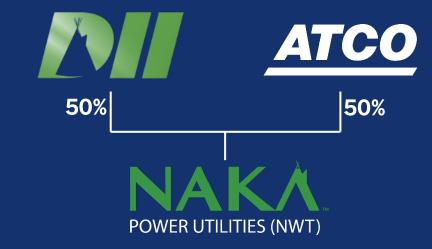
One of the largest private investors in NWT infrastructure (forecast **\$34MM** from 2023–2027)

28 employees in NWT with 11,700 customers

REGULATED by the NWT Public Utilities Board

GENERATES, TRANSMITS, and DISTRIBUTES electricity

Mandate for SAFE, RELIABLE, and AFFORDABLE service





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DII: WHAT OWNERSHIP MEANS FOR OUR COMMUNITIES

- ✓ Indigenous peoples make up more than 50% of NWT population
- ✓ We want to continue to participate in growing the NWT energy economy and creating economic opportunities for our communities
- ✓ Our partnership is celebrated in Canada and has demonstrated leadership for other Indigenous entrants into the utility economy
- ✓ We invest- and reinvest- capital into the power system to benefit the NWT
- ✓ We are proud of the achievements we've made with Naka in delivering electric service in the NWT







BENEFITS OF NAKA

- ✓ Local employees that remain accountable and contribute to local economy
- ✓ Access to economies of scale, supply chains, and materials
- ✓ Support from affiliate utilities for unique solutions and emergency response
- ✓ Access to capital which can reduce pressure on debt cap and free up government resources for other priorities we bring new investment and we re-invest into the NWT
- ✓ Transparent costs that are scrutinized and approved by the NWT Public Utilities Board
- ✓ Local Indigenous ownership through DII





NWT ENERGY LANDSCAPE





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NWT ENERGY LANDSCAPE

- ✓ Immense geography, low population, extreme weather, and isolation
- ✓ 27 isolated grids that rely on diesel generation
- ✓ Hydro grids have low water and diesel to replace is expensive: on utility costs and
 the environment
- ✓ Policy and financial support disproportionately directed to benefit NTPC customers. Financial support to customers needs to be equal for both NTPC and Naka
- ✓ NWT debt ceiling is under pressure, NTPC is a substantial debt holder
- ✓ Utility costs to operate in this environment are increasing, and with low population and industry growth, revenue is decreasing

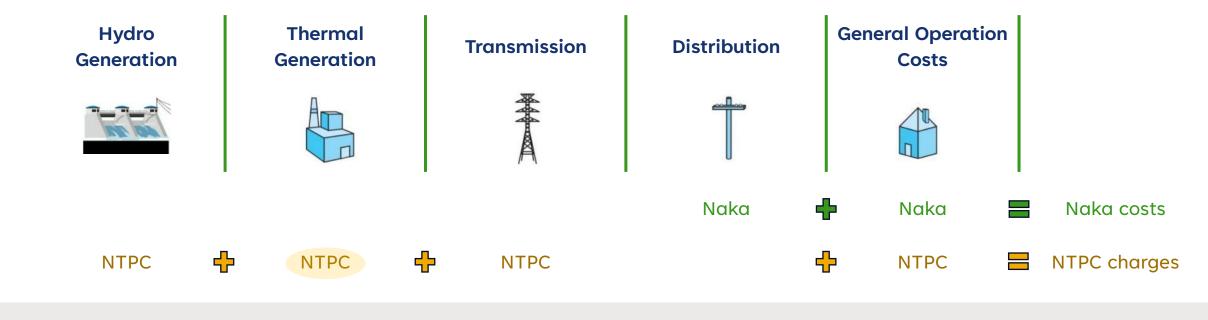






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ENERGY LANDSCAPE - YELLOWKNIFE









NWT ENERGY SECTOR TIMELINE

2001: Robertson Report Commissioned by GNWT

Recommendations include:

- √ Grandfather Naka's franchises for 20 years
- ✓ Simplify regulatory process, oversight requires staff with specific and utility expertise
- ✓ Simplify rate structures to 2-zone system
- ✓ End NTPC debt guarantees

2010: Creating a Brighter Future

Recommendations include:

- ✓ Naka will retain the right to their existing franchises
- ✓ NWT would benefit from "territory-wide system that maximizes economies of scale"
- ✓ Created 7-zone rate system
- ✓ Created head office energy allocator
- ✓ Fuel riders recovered on per utility basis

2015: Hay River Franchise & 18th Legislative Assembly

- ✓ Hay River announces Franchise RFP
- ✓ Internal 18th Assembly documentation supports strategy of NTPC bidding for Franchise, GNWT support for NTPC, and **Naka's lost** economies of scale
- ✓ Naka notes clear lack of economic rationale, and unnecessarily removes locally-owned, successful Indigenous business

2023: Wildfires & Regulatory applications

- ✓ Naka rebuilds Enterprise in timely fashion, supports Yellowknife evacuation, earns commendation from JTFN
- ✓ Hay River asset transfer proves considerable regulatory complexity, PUB rules customers of either utility must not suffer undue harm

Today

- ✓ Energy transition, grid modernization, & Net Zero commitments significantly increase grid complexity
- ✓ Defending franchises distracts from productive aims
- ✓ Extended droughts and project overruns result in excess costs for NWT
- ✓ Indigenous participation is increasingly important



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UTILITY RATES – COST RECOVERY

- ✓ Utilities need to recover their costs to provide service to remain sustainable
- ✓ NTPC's proposed Taltson retail rates recover ~76% of costs, resulting in an unsustainable, material shortfall (\$5.7MM) every year
- ✓ Naka's rates are typically designed to recover 100% of Naka's costs – customers pay Naka's actual cost



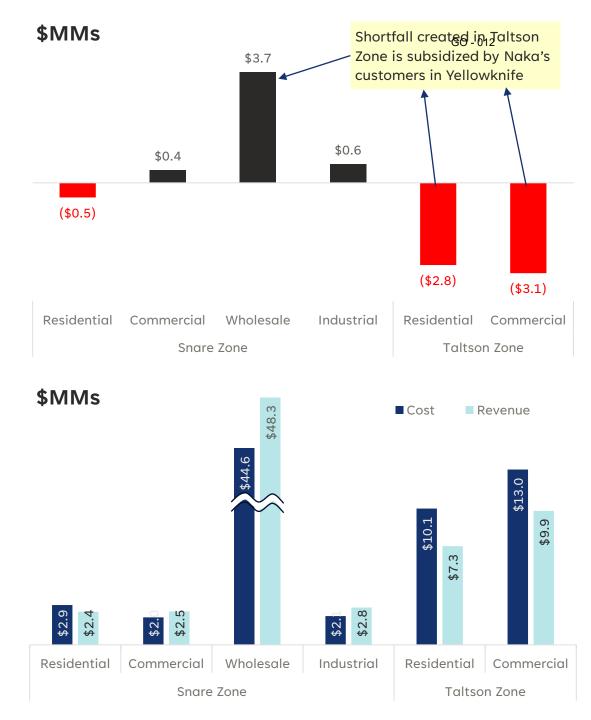


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NTPC Rates

- ✓ NTPC Taltson retail rates are designed to only recover 75.6% of NTPC's costs this is called
 Revenue to Cost Coverage (RCC)
- ✓ NTPC promised these rates to Hay River and won
 the franchise
- ✓ Material shortfall from NTPC's Taltson Rates has ongoing subsidy of \$3.7MM from Naka's Yellowknife customers, where NTPC has proposed 108.4% RCC
- ✓ Expanding NTPC's Taltson rates to Hay River will increase NTPC's revenue shortfall – there is no documented plan to address this inequity

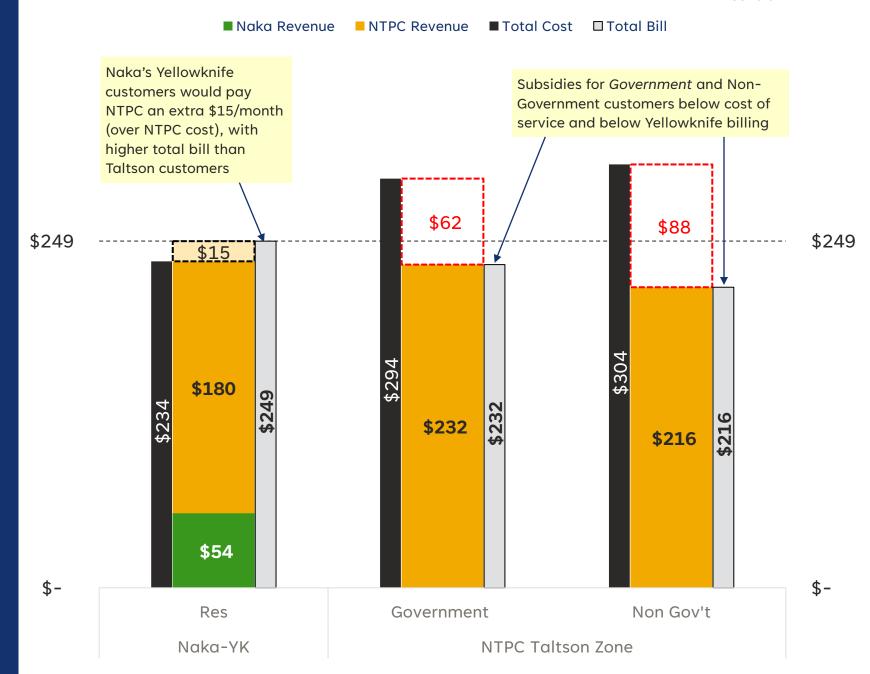




- 1 Naka's Yellowknife customers would overpay NTPC costs by \$15 per month or ~\$180 per year, based on 108.4% RCC
- 2 NTPC Taltson customers will receive significant subsidies, and pay lower bills than Yellowknife
- 3 Typically, Government RCCs are greater than 100%. However, even NTPC Government customers receive significant subsidies AND pay lower bills than Yellowknife.
- 4 Some NTPC customers in Taltson zone will receive over \$1,000 discount over the course of the year



RESIDENTIAL BILL COMPARISON - 600KWH - 013



COST PRESSURES



- ✓ The utility sector is experiencing significant cost pressures due to ongoing replacement and upgrading of electrical infrastructure to maintain the grids.
- ✓ The energy transition will require significant investments across the NWT
- ✓ Low population and industry growth results in low revenue growth
- ✓ Costs for utility operations and service is increasing while revenue is
 flat
- ✓ Hay River franchise transition was unnecessary and added unproductive expense to both utilities
- ✓ Promised electrical rates that do not recover costs to operate and apportioned costs to Naka's Yellowknife customers are not justifiable
- ✓ NTPC estimated cost to purchase Hay River is \$26 million (to Jan 1, 2025)

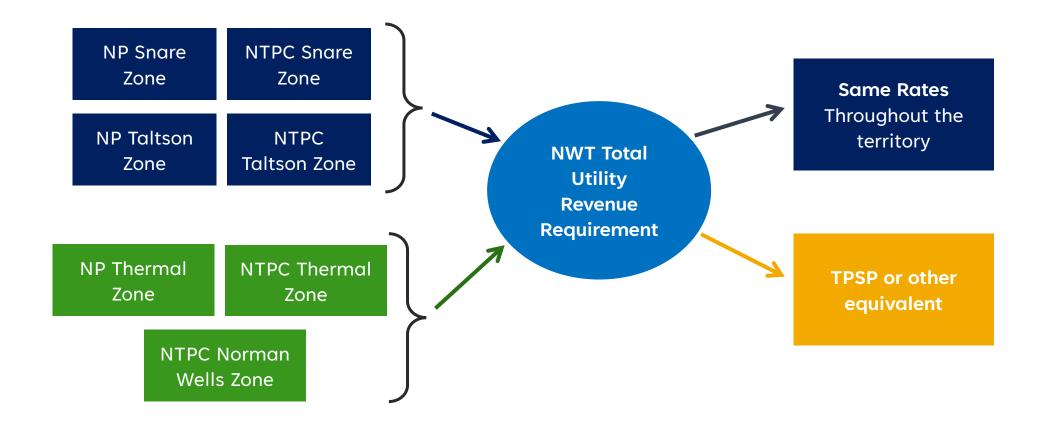




SOLUTIONS



SOLUTION: SIMPLIFY RATE ZONES







SOLUTION: SIMPLIFY RATE ZONES – TERRITORY-WIDE RATES

"THERE IS NO OTHER AREA OF THE COUNTRY THAT USES COMMUNITY-BASED RATES. JURISDICTIONS LIKE MANITOBA AND QUEBEC, WHICH ALSO HAVE A NUMBER OF SMALL REMOTE DIESEL LOCATIONS USE POSTAGE STAMP RATES." – ROBERTSON REPORT, 2001

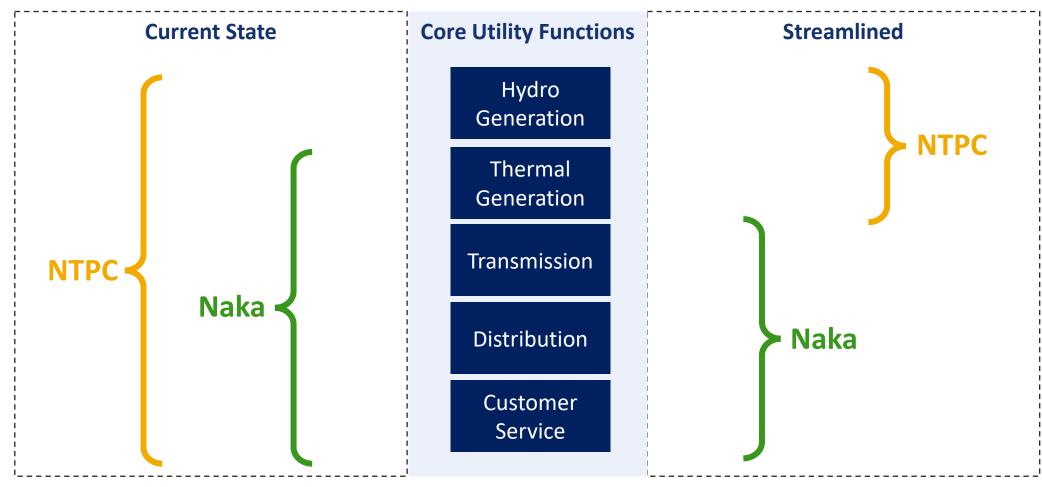
BENEFITS:

- ✓ Ensures all customers have fair and equitable rates, regardless of utility provider
- ✓ The goal of TPSP is for all customers to pay the same as Yellowknife, not less
- ✓ Distributes benefits of legacy hydro assets to all citizens
- ✓ Reduces administrative & regulatory complexity and costs
- ✓ Promotes rate and revenue stability
- ✓ Reduces NWT costs
- ✓ Promotes inter-utility collaboration
- ✓ Positions NWT for energy transition





SOLUTION: STREAMLINE UTILITY FUNCTIONS







SOLUTION: CREATE CERTAINTY AROUND NAKA'S FRANCHISES

BENEFITS:

- ✓ Respects long-standing Indigenous investment in NWT electricity sector
- ✓ Reduces significant costs associated with pursuing and defending franchises.
- ✓ Increases stability for long-term planning
- ✓ Consistent with previous GNWT reports and policy
- ✓ Reduces distractions, promotes focus on existing utility issues.
- ✓ Reduces energy costs in NWT
- ✓ Consistent with other jurisdictions





REQUEST

Embrace Naka as a valuable partner in the NWT and create certainty around Naka's franchises.

Pause Rate Design component of regulatory proceedings to work together on NWT Territory-wide rate design.

Explore potential efficiency improvements and streamline functions between NTPC and Naka.

Let's work together to tackle the challenges NWT is facing.





MAHSI CHO THANK YOU

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APPENDIX Table 1.1 from NTPC 2024-2026 General Rate Application

Revenues by Zone Government and Non-Government								
			2025-26 COS Results (\$000)		evenues at Proposed ates (\$000)	RCC	Inc fe ase 23 ver existing %	Increase over interim %
Non-Government Retail	Snare zone	Residential	\$ 2,119	\$	1,736	82%	24%	23%
		General Service	\$ 689	\$	723	105%	24%	23%
		Total	\$ 2,808	\$	2,459	88%	24%	23%
	Taltson zone	Residential	\$ 8,456	\$	6,020	71%	24%	23%
		General Service	\$ 5,121	\$	3,662	72%	24%	23%
		Total	\$ 13,577	\$	9,682	71%	24%	23%
	Thermal zone	Residential	\$ 23,060	\$	19,059	83%	24%	11%
		General Service	\$ 19,438	\$	15,312	79%	24%	11%
		Total	\$ 42,498	\$	34,372	81%	24%	11%
	Total		\$ 58,883	\$	46,512	79%	24%	14%
Government Retail	Snare zone	Residential	\$ 823	\$	712	87%	24%	23%
		General Service	\$ 1,346	\$	1,748	130%	22%	22%
		Streetlights	\$ 67	\$	87	130%	95%	84%
		Total	\$ 2,236	\$	2,548	114%	24%	24%
	Taltson zone	Residential	\$ 1,633	\$	1,284	79%	24%	23%
		General Service	\$ 7,854	\$	6,253	80%	24%	23%
		Streetlights	\$ 394	\$	513	130%	195%	176%
		Total	\$ 9,881	\$	8,050	81%	29%	28%
	Thermal zone	Residential	\$ 8,734	\$	11,357	130%	22%	9%
		General Service	\$ 23,643	\$	30,538	129%	24%	11%
		Streetlights	\$ 585	\$	761	130%	39%	17%
		Total	\$ 32,962	\$	42,656	129%	24%	10%
	Total		\$ 45,079	\$	53,253	118%	25%	13%
Industrial		Industrial						
		Government Industrial			\$ 2,762			64%
	Total		\$ 2,125	\$	2,762	130%	65%	64%
Wholesale	Naka (YK)	Total	\$ 44,568	\$	48,313	108%	24%	23%
		Hydro Only						
		Hydro w/Thermal Back-up			\$ 563			
	Naka (NWT)	Total	\$ 749	\$	563	75%	24%	23%
	Total		\$ 45,317	\$	48,876	108%	23%	23%
Total Snare			\$ 51,737	\$	56,082	108%	26%	25%
Total Taltson			\$ 24,206	\$	18,295	76%		
Total Thermal			\$ 75,460	\$	77,027	102%		
Total NTPC			\$ 151,404	\$	151,404	100%		



Standing Committee on Government Operations Committee Planning

Highlight = Discussion or decision at today's meeting

	Subject	Committee tasks	Target	Output for February Sitting
Legislation	Heritage Fund Act Stat Review	Staff to book briefing with witnesses Staff to start literature review	Report back Spring 2026 sitting	
	Bill 12: Business Day Statute Law Amendment Act	Committee to receive internal briefing	Dec Committee week	Report back by
Projects/Studies	Indigenous Employment/Hiring	Letter sent to Minister of Finance, waiting response Include in Committee priority setting exercise	Dec Committee week	
	NTPC Governance	Presentation of project workplan Review of project Terms of Reference Internal Briefing on NTPC Governance Ministerial Briefing Include in Committee priority setting exercise	Dec Committee week	
	Bulk Land Transfers	Staff to prepare Internal Briefing to scope out project Include in Committee priority setting exercise	Dec Committee week	
Draft Reports				
Correspondence	iGaming Email	Seeking Committee direction on whether to continue booking the briefing	December 2 nd meeting	
	2024-11-28 Follow- up to the September 18, 2024, Letter on the Indigenous Recruitment and Retention Framework and Action Plan	Take as information or respond	December 2 nd meeting	
Miscellaneous Initiatives	Disaster Financial Assistance Arrangements (DFAA)	Include in Committee priority setting exercise	Dec Committee week	

	Subject	Committee tasks	Target	Output for February Sitting
	GNWT Employee Satisfaction Survey Results	Staff to schedule in-camera ministerial briefing		
	Invitation of a Briefing from Naka Power	Briefing to occur on December 3 rd meeting	December 3 rd meeting	